

# **REPORT**

| Report Title: | Upper Orwell Crossing – Final Report on Project Costs                             |
|---------------|---|
| Report to:    | Bryn Griffiths, Senior Responsible Officer for the Upper Orwell Crossings Project |
| Meeting Date: | 17 May 2019   |
| Creator:      | Suzanne Buck, Project Manager   |

# 1. Summary

- 1.1 On the 29 January 2019 Suffolk County Council's Cabinet considered a report which explained that the Upper Orwell Crossings' projected costs exceeded those that were set out in the original outline business case. It was agreed that the existing Upper Orwell Crossings project stop with immediate effect.
- 1.2 At the January 2019 Cabinet meeting a commitment was made to publish a report providing details of costs incurred by the project. This report provides a summary of costs by category of spend, see Table 1, Section 2 then provides a description of the categories and for key categories, a further detailed breakdown of costs.

| Category                | Costs      |
|-------------------------|------------|
| Advertising & Marketing | £4,500     |
| Contracts               | £9,400     |
| Equipment               | £2,300     |
| Filming                 | £1,500     |
| Ground investigations   | £2,694,200 |
| IT                      | £4,300     |
| Key stakeholder fees    | £28,700    |
| Legal                   | £158,300   |
| Meetings & events       | £10,500    |
| Postage                 | £3,500     |
| Printing                | £3,900     |
| Professional fees       | £4,437,600 |
| RIBA competition        | £77,900    |
| SCC staff costs         | £541,500   |
| Surveys & data          | £114,700   |
| Training                | £6,400     |
| Travel                  | £9,500     |
| Total                   | £8,108,700 |

Table 1. Summary table of all project costs

1.3 The Cabinet report in January 2019 predicted that the total Suffolk County Council expenditure on the project would be approximately £8.3m (subject to final closure of the account). The total expenditure detailed in this report falls within that projected figure.

# 2 Category description

- 2.1 This section provides detail of the cost categories shown in Table 1 and for categories showing larger expenditure a more detailed cost breakdown.
- **2.2** Advertising & Marketing these costs relate to adverts in newspapers associated with the 2016 consultation and the 2018 ground investigations, together with the annual subscription for article space in the Waterfront Life publication.
- **2.3 Contracts** costs relate to the purchase of formal contract documents and contract management.
- **2.4 Equipment** this includes the cost of health and safety clothing, stationary, books and minor consumables.
- **2.5 Filming** drone footage was commissioned for the visualisation and presentation work. Film footage was also commissioned of a tall ship event to enable a better understanding of how these boats approach the lock.
- **2.6 Ground investigations** there were many areas of cost relating to the ground investigations work. Costs relating to legal work is included within Table 4 and WSP consultancy costs are included within Table 5.

| Category              | Company                         | Costs      |
|-----------------------|---------------------------------|------------|
| Ground investigations | Associated British Ports, (ABP) | £3,600     |
|                       | Compound                        | £12,500    |
|                       | Fugro                           | £2,585,300 |
|                       | Oxford Archaeology              | £6,900     |
|                       | Insurance                       | £21,500    |
|                       | Landowner compensation          | £14,400    |
|                       | Mitigation work                 | £50,000    |
|                       | Sub-Total                       | £2,694,200 |

#### Table 2. Ground investigations expenditure.

• **ABP** costs relate to mitigation work required as a result of the ground investigations. The costs include an estimate for a final invoice.

- The compound costs include rent, site clearance and planning costs.
- Fugro were the main contractor for these works. The costs include the
  work required to undertake the physical work, this includes the hire of the
  "Jack-up barges", boreholes, material extraction, testing of the excavated
  samples and the preparation of the geotechnical report. The final account
  is still to be agreed and therefore this cost includes an estimate for the
  final invoice.
- Oxford Archaeology, archaeology monitoring is required for works of this size. Specialist archaeology consultants were engaged for this.
- **Insurance** was taken out to cover the Council against potential claims associated with the works.
- Landowner compensation Work was undertaken at a number of locations on privately owned land, this cost covers compensation to those landowners and fees for their agent.
- **Mitigation work** It is anticipated that further mitigation work will be required at one site where post ground investigation monitoring was undertaken. This is an allowance for that work.
- **2.7 IT** software licences and minor IT related equipment.
- **2.8 Key stakeholder fees** it is standard practice to cover the cost of engaging with key and statutory stakeholders, further detail is provided in Table 3 below.

| Category                | Company                        | Costs   |
|-------------------------|--------------------------------|---------|
| Key stakeholder<br>fees | Associated British Ports       | £500    |
|                         | Environment Agency             | £6,000  |
|                         | Historic England               | £1,100  |
|                         | Marine Management Organisation | £300    |
|                         | Natural England                | £300    |
|                         | Network Rail                   | £20,500 |
|                         | Sub-Total                      | £28,700 |

#### Table 3. Key stakeholders' expenditure

**2.9** Legal – there are various workstreams that require legal assistance, for example planning, access agreements and contract preparation. Further detail is provided in Table 4 below.

| Category | Company        | Costs    |
|----------|----------------|----------|
| Legal    | SCC            | £28,400  |
|          | Clyde & Co     | £23,000  |
|          | IBC            | £1,500   |
|          | Counsel        | £23,900  |
|          | Pinsent Masons | £81,500  |
|          | Sub-Total      | £158,300 |

### Table 4. Legal expenditure

- Internal County Council planning advice.
- Clyde & Co fees relate to the ground investigations on ABP land.
- **Ipswich Borough Council** fees relate to access for ground investigation work, this cost is an estimate for the final invoice.
- Counsel relates to QC advice for the proposed planning route.
- **Pinsent & Masons** provided most of the legal advice for the project, covering all workstreams.
- **2.10 Meetings & events** costs cover booking of event venues and costs associated with meetings.
- **2.11 Postage** these costs are mostly associated with posting information to residents and businesses prior to the commencement of the ground investigations.
- **2.12 Printing** printing of newsletters and materials for public engagement.
- **2.13 Professional fees** some professional fees have been covered in other categories such as legal and ground investigations, Table 5 below provides detail of the rest of the consultants and contractors used throughout the project. These costs include an estimate for final invoices.

| Category          | Company                         | Costs      |
|-------------------|---------------------------------|------------|
|                   |                                 |            |
| Professional fees | Ardent Management Ltd           | £113,600   |
|                   | Concertus Design & Property Ltd | £2,800     |
|                   | Foster + Partners               | £179,100   |
|                   | ITO World Ltd                   | £16,800    |
|                   | Jacobs                          | £23,200    |
|                   | Mace Ltd                        | £62,500    |
|                   | Meeting Place Communications    | £6,800     |
|                   | WSP                             | £4,032,800 |
|                   | Sub-Total                       | £4,437,600 |

### Table 5. Professional fees expenditure

- Ardent Management Ltd are land agents, their work included access agreements and the negotiation of compensation on behalf of the Council.
- Concertus Design & Property Consultants Ltd undertook valuations and land searches.
- Foster + Partners provided architectural services for the design of the three crossings.
- ITO World Ltd provided visualisation videos of transport modelling outputs for the 2016 consultation.
- **Jacobs** are civil engineering consultants who undertook the independent review of project delivery costs in 2018.
- Mace Ltd provided specialist contract preparation services.
- **Meeting Place Communications** provided specialist facilitators services for workshops and focus groups.
- WSP were the main design consultants for the project. Their work covered a wide range of specialist technical workstreams including; highway and structural engineering design, planning advice, geotechnical engineering, maritime and environmental services. These costs include an estimate for final invoices.
- **2.14 RIBA competition** costs include fees for RIBA in relation to the procurement of the architect and £10k financial contribution, (honorarium) for each of the 5 shortlisted architectural firms, to cover the cost of the preparation of design materials required for the procurement process.

- **2.15** County Council staff costs all costs associated with the project team. This includes an estimate for redundancy costs associated with the end of the project.
- **2.16 Surveys & data-** this includes purchase of accident data, boat survey data, topographical surveys and journey time data analysis. The costs include an estimate for a final invoice.
- **2.17 Training** NEC contract management training for the project team and consultation training.
- **2.18** Travel this covers all forms of travel by the project team.

## 3. Conclusion

- **3.1** The above report has been reviewed by a Senior Finance Officer on behalf of the S151 Officer.
- **3.1.1** Work on the Upper Orwell Crossings project has now concluded. Final costs, including estimates for final invoices where necessary, are within the budget projection set out in the Cabinet report.

Approved

Bryn Griffiths, Assistant Director Infrastructure and Waste

Suzanne Buck, Upper Orwell Crossing Project Manager.

Sara Mullins, Senior Finance Officer